The State of Michigan Transportation



# 2023 Pavement Condition Report For Berrien County, Michigan



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| Overview of The PASER Rating System      | 3  |
|--|----|
| Summary of Berrien County 2021 Ratings   |    |
| Countywide Trends in Pavement Conditions | 6  |
| Road Miles Within Berrien County         | 7  |
| Summary Ratings by Jurisdiction          |    |
| PASER Rating Charts                      | 14 |

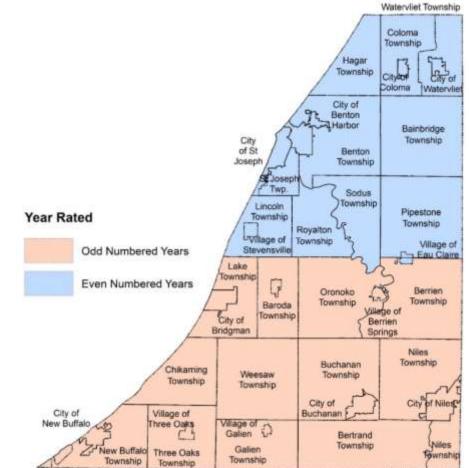
For more information visit: <u>www.michigan.gov/tamc</u> Questions about this report can be sent to: Brandon Kovnat, SWMPC Associate Planner <u>kovnatb@swmpc.org</u> (269) 925-1137 x 1524

# **Overview of the PASER Rating Process and System**

The Southwest Michigan Planning Commission has partnered with the Berrien County Road Department (BCRD), and the Michigan Department of Transportation (MDOT) to collect pavement condition data on Federal-Aid (FA) eligible roads since 2003. Staff members from each of the agencies are trained and certified annually to use the Pavement Surface Evaluation and Rating system (PASER) by the Transportation Asset Management Council (TAMC).

From 2008-2019 TAMC required ratings for half of each county's federal aid eligible roads. Due to COVID-19, TAMC dropped rating requirements for 2020. In December 2020, TAMC approved changes to the requirements for the 2021 Federal Aid (FA) PASER data collection on a temporary basis. These changes to the 2021 data collection season and related policy included:

- Moving from 3-member rating teams to 2-member rating teams.
- Modifications to training requirements to help address cancellations of on-site training and certification opportunities due to the Covid-19 pandemic.
- Teams were required to collect 100% of the FA system in 2021 with budget allocations from FY20 and FY21.



year resumed. To show the Pavement condition for the full county requires using ratings from two consecutive years (e. x. 2013 & 2014). Due to no ratings for 2020, the ratings on the southern portion of the county from 2019 will be pared with the 2021 ratings on the northern half of the county, and the Northern ratings from 2022 will be paired with the ratings on the northern half from 2023.

In 2022, the requirement to

federal aid eligible road each

rate half of the county's

## Pavement Surface Evaluation and Rating System

The <u>Pavement Surface Evaluation and Rating</u> (PASER) system is a visual survey method for evaluating the condition of roads on a scale of 1 to 10, with 1 being a pavement in a failed condition and 10 being a pavement in excellent condition. Guidelines for rating the pavement surface using the PASER system in Michigan have been developed by the <u>Michigan Transportation Asset Management Council</u> (TAMC). The TAMC groups the 1-to-10 rating scale into three categories (Good 8-10, Fair 5-7, Poor 1-4) based on the type of work that is typically required for each rating grouping (routine maintenance, preventive maintenance, or reconstruction).

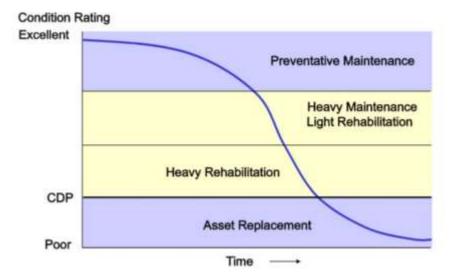


Good Condition PASER Rating 8-10 Requires Routine Maintenance

Fair Condition PASER Rating 5-7 Requires Capital Preventative Maintenance

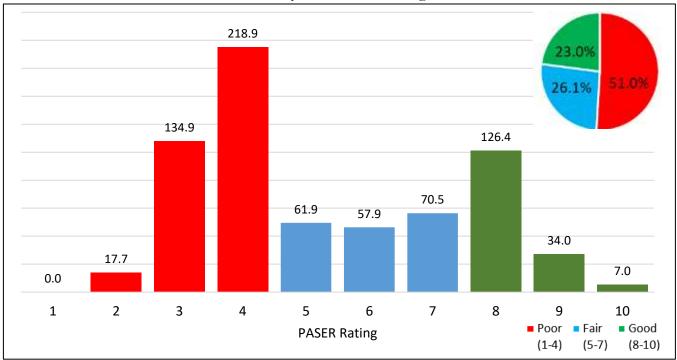
Poor Condition PASER Rating 1-4 Requires Structural Improvements or Reconstruction

The costs of rehabilitation are exponentially higher than the costs of preventative maintenance, a full reconstruction being the most expensive treatment option. Asset management best practices encourage preventative maintenance to slow decay and reduce costs.



It Is necessary to know the pavement condition of roads when planning for future maintenance ; this allows for more accurate estimates of the treatment costs and ensures fewer roads reach the critical distress point (CDP) – the point at which maintenance is no longer effective.

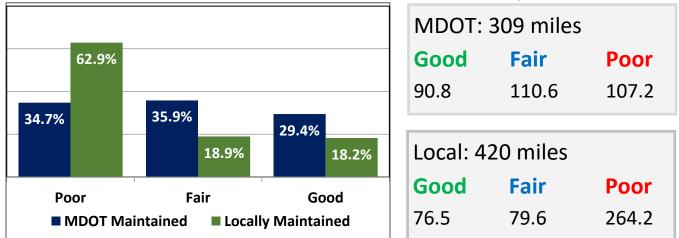
# Summary of Berrien County 2022/2023 Ratings



### 2022/2023 All Federal Aid Miles by PASER Rating

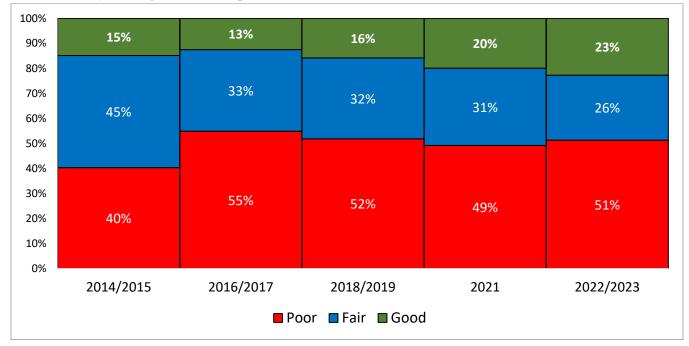
The most common PASER was four, which accounts for approximately 30% of all roads. At a rating of four, a structural overlay is recommended, but certain capital preventative maintenance (CPM) treatments can still be performed. Once a road deteriorates below a four, much more costly treatments, such as full reconstruction, are required.

## 2022/2023 Local and MDOT Maintained Federal Aid Miles by PASER



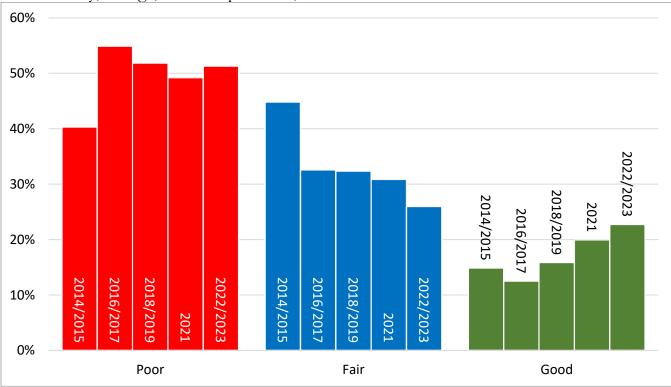
Locally maintained roads are, in general, in worse condition than MDOT maintained roads. This is largely due to federal and state funding being prioritized first for interstate maintenance and then for the other highways and major arterials. These higher traffic roads are primarily maintained by MDOT, compared to the roads classified as minor arterials and collects which are maintained primarily by local road agencies.

# **Countywide Trends in Pavement Conditions**



Ten-Year Trend in Countywide PASER Ratings 2014-2023 Includes City, Village, Road Department, and MDOT Maintained Roads

Changes in Good, Fair, and Poor Ratings Over the Last Ten Years Includes City, Village, Road Department, and MDOT Maintained Roads



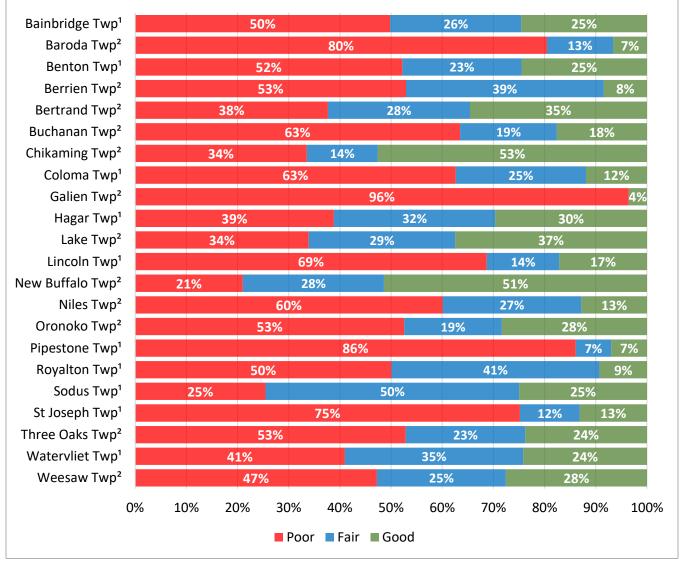
# **Road Miles within Berrien County**

|                            | Total   | Non         |       | Federal Aid |       |
|----------------------------|---------|-------------|-------|-------------|-------|
| Jurisdiction               | Total   | Non         |       | Locally     | MDOT  |
|                            | Miles   | Federal Aid | Total | ,<br>Owned  | Owned |
| Village of Baroda          | 5.5     | 4.9         | 0.6   | 0.6         | 0.0   |
| City of Benton Harbor      | 59.7    | 41.7        | 18.0  | 15.5        | 2.4   |
| Village of Berrien Springs | 12.3    | 9.0         | 3.3   | 2.3         | 1.0   |
| City of Bridgman           | 18.7    | 10.6        | 8.1   | 3.8         | 4.4   |
| City of Buchanan           | 28.7    | 22.6        | 6.1   | 6.1         | 0.0   |
| City of Coloma             | 11.8    | 8.1         | 3.6   | 3.6         | 0.0   |
| Village of Eau Claire      | 6.7     | 4.9         | 1.8   | 1.8         | 0.0   |
| Village of Galien          | 5.9     | 4.6         | 1.3   | 1.0         | 0.3   |
| Village of Grand Beach     | 11.6    | 11.6        | 0.0   | 0.0         | 0.0   |
| Village of Michiana        | 8.4     | 8.4         | 0.0   | 0.0         | 0.0   |
| City of New Buffalo        | 26.3    | 23.7        | 2.6   | 0.8         | 1.9   |
| City of Niles              | 70.8    | 54.1        | 16.7  | 10.7        | 6.1   |
| Village of Shoreham        | 4.1     | 2.3         | 1.8   | 0.5         | 1.4   |
| City of St, Joseph         | 50.3    | 30.5        | 19.8  | 12.2        | 7.6   |
| Village of Stevensville    | 12.1    | 4.9         | 7.2   | 4.6         | 2.6   |
| Village of Three Oaks      | 10.4    | 9.2         | 1.3   | 1.3         | 0.0   |
| City of Watervliet         | 12.9    | 9.2         | 3.7   | 2.5         | 1.2   |
| Bainbridge Twp             | 79.4    | 53.3        | 26.1  | 19.7        | 6.4   |
| Baroda Twp                 | 48.4    | 33.4        | 15.0  | 15.0        | 0.0   |
| Benton Twp                 | 193.4   | 96.2        | 97.2  | 46.3        | 50.9  |
| Berrien Twp                | 88.8    | 55.4        | 33.4  | 15.2        | 18.2  |
| Bertrand Twp               | 87.7    | 48.7        | 38.9  | 14.6        | 24.4  |
| Buchanan Twp               | 81.1    | 59.3        | 21.7  | 21.7        | 0.0   |
| Chikaming Twp              | 83.5    | 47.1        | 36.5  | 21.4        | 15.1  |
| Coloma Twp                 | 68.0    | 44.4        | 23.6  | 16.0        | 7.5   |
| Galien Twp                 | 48.2    | 39.7        | 8.5   | 2.8         | 5.7   |
| Hagar Twp                  | 88.1    | 56.5        | 31.5  | 9.7         | 21.8  |
| Lake Twp                   | 56.9    | 33.7        | 23.2  | 13.1        | 10.0  |
| Lincoln Twp                | 106.7   | 70.2        | 36.5  | 23.5        | 13.0  |
| New Buffalo Twp            | 61.4    | 30.6        | 30.9  | 6.1         | 24.8  |
| Niles Twp                  | 154.5   | 94.2        | 60.3  | 23.7        | 36.7  |
| Oronoko Twp                | 86.6    | 52.9        | 33.7  | 18.2        | 15.5  |
| Pipestone Twp              | 78.9    | 61.5        | 17.4  | 10.0        | 7.4   |
| Royalton Twp               | 59.6    | 40.8        | 18.8  | 10.7        | 8.1   |
| Sodus Twp                  | 67.3    | 30.9        | 36.4  | 18.3        | 18.1  |
| St Joseph Twp              | 64.2    | 48.3        | 15.9  | 8.9         | 7.0   |
| Three Oaks Twp             | 47.0    | 33.5        | 13.5  | 8.5         | 5.0   |
| Watervliet Twp             | 47.9    | 24.5        | 23.4  | 10.9        | 12.5  |
| Weesaw Twp                 | 73.5    | 51.7        | 21.8  | 21.8        | 0.0   |
| Total                      | 2,127.5 | 1,367.4     | 760.2 | 423.3       | 336.9 |

# Summary of Ratings by Jurisdiction

## 2022/2023 All Federal Aid Road Ratings within Townships

Includes Berrien County Road Department, and MDOT Maintained Roads

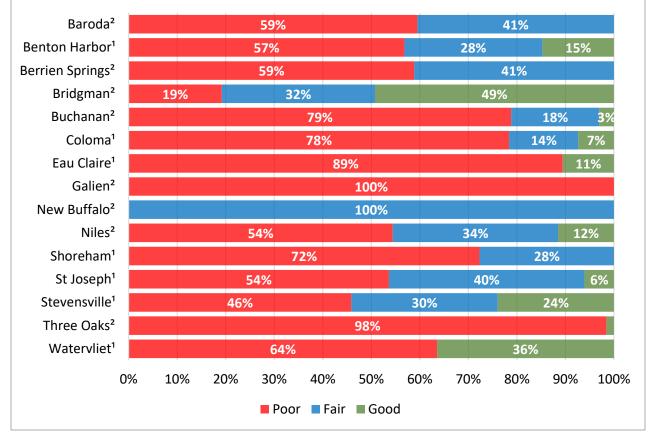


An interactive map showing ratings for all federal aid roads can be found at: <u>www.michigan.gov/tamc</u>

#### Federal aid eligible roads within Townships

| <sup>1</sup> Townships rated in 2022 | 259 miles |
|--------------------------------------|-----------|
| <sup>2</sup> Townships rated in 2021 | 375 miles |
| Total rated in 2021 & 2022           | 634 miles |

## 2022/2023 All Federal Aid Road Ratings for Cities & Villages



Includes City, Village and MDOT Maintained Roads

An interactive map showing ratings for all federal aid roads can be found at www.michigan.gov/tamc

### Federal aid eligible roads within Cities & Villages

| <sup>1</sup> Townships rated in 2022 | 55.5 miles |
|--------------------------------------|------------|
| <sup>2</sup> Townships rated in 2023 | 39.2 miles |
| Total rated in 2022 & 2023           | 94.6 miles |

## 2022/2023 Locally Maintained Federal Aid Road Ratings for Townships

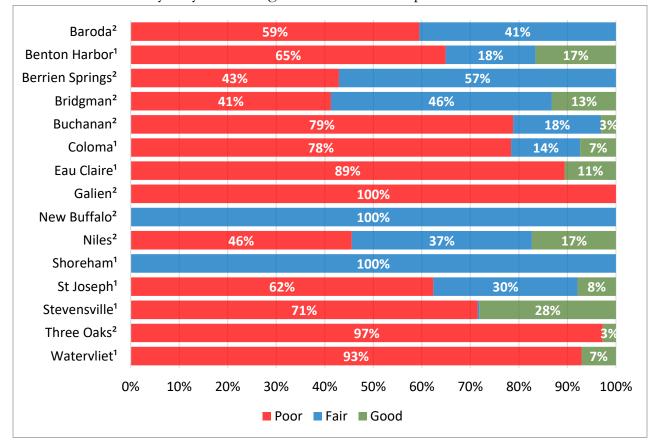
Bainbridge Twp<sup>1</sup> 11% 31% 57% Baroda Twp<sup>2</sup> 80% 13% 7% Benton Twp<sup>1</sup> 64% 23% 13% Berrien Twp<sup>2</sup> 67% 16% 17% Bertrand Twp<sup>2</sup> 50% 7% 43% Buchanan Twp<sup>2</sup> 63% 19% 18% Chikaming Twp<sup>2</sup> 55% 22% 23% Coloma Twp<sup>1</sup> 60% 29% 11% Galien Twp<sup>2</sup> 89% 11% Hagar Twp<sup>1</sup> 38% 50% 12% Lake Twp<sup>2</sup> 60% 33% 7% Lincoln Twp<sup>1</sup> 15% 77% 7% New Buffalo Twp<sup>2</sup> 89% <mark>0</mark>% 11% Niles Twp<sup>2</sup> 75% 8% 17% Oronoko Twp<sup>2</sup> 5% 65% 30% Pipestone Twp<sup>1</sup> 75% 12% 13% Royalton Twp<sup>1</sup> 81% 14% Sodus Twp<sup>1</sup> 43% 18% 39% St Joseph Twp<sup>1</sup> 57% 20% 23% Three Oaks Twp<sup>2</sup> 35% 35% 30% Watervliet Twp<sup>1</sup> 7% 80% 13% Weesaw Twp<sup>2</sup> 47% 25% 28% 0% 30% 40% 50% 60% 10% 20% 70% 80% 90% 100% ■ Poor ■ Fair ■ Good

Roads Maintained by the Berrien County Road Department

#### Road Department maintained federal aid eligible roads miles rated

| <sup>1</sup> Townships rated in 2022 | 144.2 miles |
|--------------------------------------|-------------|
| <sup>2</sup> Townships rated in 2023 | 210.2 miles |
| Total rated in 2022 & 2023           | 354.4 miles |

# 2022/2023 Locally Maintained Federal Aid Road Ratings for Cities & Villages

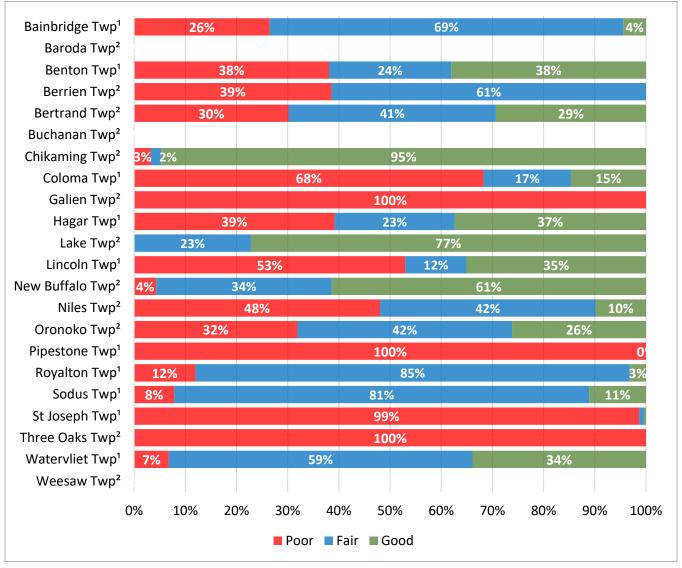


Roads Maintained by City and Village Public Works Departments

#### City or village maintained federal aid eligible roads miles rated

| <sup>1</sup> cities or villages rated in 2022 | 40.7 miles |
|---|------------|
| <sup>2</sup> cities or villages rated in 2021 | 25.3 miles |
| Total rated in 2021 & 2022                    | 66 miles   |

# 2021/2022 MDOT Maintained Federal Aid Road Ratings within Townships

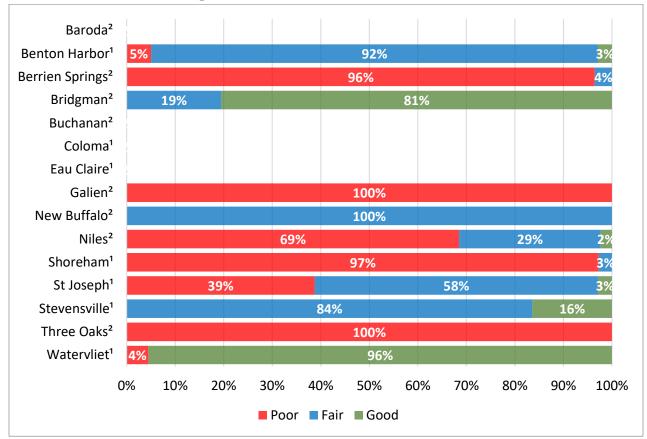


Note: Baroda, Buchanan, and Weesaw Townships do not contain any MDOT maintained roads. MDOT maintains all Interstates (e.g. I-94), US routes (e.g. US-31), and M-routes (e.g. M-60). All MDOT maintained roads are classified as federal aid roads.

#### MDOT maintained roads miles rated within Townships

| 114.9 miles |
|-------------|
| 164.4 miles |
| 279.4 miles |
|             |

## 2022 MDOT Maintained Federal Aid Road Ratings Within Cities & Villages



Note: The Village of Baroda, city of Buchanan, City of Coloma, and Village of Eau Claire do not contain any MDOT maintained roads.

#### MDOT maintained roads rated with Cities or Villages

| <sup>1</sup> cities or villages rated in 2022 | 14.8 miles |
|---|------------|
| <sup>2</sup> cities or villages rated in 2023 | 14.4 miles |
| Total rated in 2022 & 2023                    | 29.2 miles |

| PASER Asphalt Rating Chart |  |   |  |
|----------------------------|--|---|--|
| Surface<br>Rating          | Visible Distress *   | General Condition/<br>Treatment Measures  |  |
| 10                         | None   | New construction.   |  |
| 9                          | None   | Recent overlay; like new.   |  |
| 8                          | <ul> <li>No longitudinal cracks except reflection of paving joints.</li> <li>Occasional transverse cracks, widely spaced (40' or greater).</li> </ul>  | Recent sealcoat or new<br>road mix. Little or no<br>maintenance required.   |  |
| 7                          | <ul> <li>Very slight or no raveling, surface shows some traffic wear.</li> <li>Longitudinal cracks (open ¼") due to reflection or paving joints.</li> <li>Transverse cracks (open ¼") spaced 10 feet or more apart, little or slight crack raveling.</li> <li>No patching or very few patches in excellent condition.</li> </ul>                                 | First signs of aging.<br>Maintain with routine crack<br>filling.  |  |
| 6                          | <ul> <li>Slight raveling (loss of lines) and traffic wear.</li> <li>Longitudinal cracks (open ¼" – ½") due to reflection and paving joints.</li> <li>Transverse cracking (open ¼" to ½") some spaced less than 10 ft.</li> <li>First sign of block cracking Slight to moderate flushing or polishing.</li> </ul>   | Shows signs of aging, sound structural condition. Could extend life with sealcoat.                                |  |
| 5                          | <ul> <li>Moderate to severe raveling (loss of fine and coarse aggregate).</li> <li>Longitudinal and transverse cracks (open ½") show first signs of slight raveling and secondary cracks.</li> <li>Block cracking up to 50% of surface.</li> <li>Extensive to severe flushing or polishing.</li> <li>Some patching or edge wedging in good condition.</li> </ul> | Surface aging, sound<br>structural condition. Needs<br>sealcoat or nonstructural<br>overlay.                      |  |
| 4                          | <ul> <li>Severe surface raveling.</li> <li>Multiple longitudinal and transverse cracking with slight ravelling.</li> <li>Longitudinal cracking in wheel path.</li> <li>Block cracking (over 50% of surface).</li> <li>Patching in fair condition.</li> <li>Slight rutting or distortions (1/2" deep or less).</li> </ul>   | Significant aging and first<br>signs of need for<br>strengthening. Would<br>benefit from recycling or<br>overlay. |  |
| 3                          | <ul> <li>Closely spaced longitudinal and transverse cracks often showing raveling and crack erosion.</li> <li>Severe block cracking.</li> <li>Some alligator cracking (less than 25 % of surface).</li> <li>Patches in fair to poor condition.</li> <li>Moderate rutting or distortion (1" or 2" deep).</li> <li>Occasional potholes.</li> </ul>                 | Needs patching and major<br>overlay or complete<br>recycling.   |  |
| 2                          | <ul> <li>Alligator cracking (over 25 % of surface).</li> <li>Severe distortions (over 2" deep).</li> <li>Extensive patching in poor condition.</li> <li>Potholes.</li> </ul>   | Severe deterioration.<br>Needs reconstruction with<br>extensive base repair.                                      |  |
| 1                          | • Severe distress with extensive loss of surface integrity.  | Failed. Needs total reconstruction.   |  |

\* Note: Individual pavements will not have all of the types of distress listed for any particular rating. They may have only one or two types.

| Surface | PASER Concrete Rating Chart<br>Visible Distress*                                      | General Condition/   |
|---------|---|--|
| Rating  |   | Treatment Measures   |
| 10      | None  | New construction.  |
| ٥       | • Traffic wear in wheel path.   | Recent concrete overlay or                                   |
| 9       | Slight map cracking or pop-outs.  | joint rehabilitation, like new                               |
|         | <ul> <li>Pop-outs, map cracking, or minor surface defects.</li> </ul>                 | More surface wear or slight                                  |
| 8       | Slight surface scaling.   | defects. Recent asphalt                                      |
|         | Partial loss of joint sealant.  | overlay. Little or no  |
|         | <ul> <li>Isolated meander cracks and cracks at manholes, well-sealed.</li> </ul>      | maintenance required.  |
|         | More extensive surface scaling.   | First sign of transverse                                     |
|         | Some open joints.   | cracks (all tight) or utility                                |
| 7       | <ul> <li>Isolated transverse or longitudinal cracks, tight or well-sealed.</li> </ul> | patch.   |
| /       | <ul> <li>Some manhole displacement and cracking.</li> </ul>                           | More extensive surface                                       |
|         | First utility patch, in good condition.   | scaling. Seal open joints and                                |
|         | • First noticeable settlement or heave area.  | other routine maintenance.                                   |
|         | Moderate scaling in several locations.  | First signs of shallow                                       |
|         | A few isolated surface spalls.  | First signs of shallow reinforcement or corner               |
| 6       | Shallow reinforcement causing cracks.   | cracking. Needs general joir                                 |
| 6       | <ul> <li>Several corner cracks, tight or well-sealed.</li> </ul>                      | and crack sealing. Scaled                                    |
|         | • Open (¼" wide) longitudinal or transverse joints and more frequent                  | areas could be overlaid.                                     |
|         | transverse cracks (some open ¼").   |  |
|         | • Moderate to severe polishing or scaling over 25% of the surface.                    | First signs of joint or shall                                |
|         | High reinforcing steel causing surface spalling.                                      | First signs of joint or crack spalling or faulting. Grind to |
| 5       | <ul> <li>Some joints and cracks have begun spalling.</li> </ul>                       | repair surface defects. Som                                  |
| J       | <ul> <li>First signs of joint or crack faulting (1/4").</li> </ul>                    | partial depth joint repairs                                  |
|         | Multiple corner cracks with broken pieces.  | needed.  |
|         | <ul> <li>Moderate settlement or frost heave areas.</li> </ul>                         | needed.  |
|         | • Severe polishing, scaling, map cracking or spalling, > 50% of area                  |  |
|         | <ul> <li>Joints and cracks show moderate to severe spalling.</li> </ul>               | Needs some full depth  |
| 4       | <ul> <li>Pumping and faulting of joints (1/2") with fair ride.</li> </ul>             | repairs, grinding, and/or                                    |
| 4       | Several slabs have multiple transverse or meander cracks with                         | asphalt overlay to correct                                   |
|         | moderate spalling. Spalled area broken into several pieces.                           | surface defects.   |
|         | Corner cracks with missing pieces or patches  |  |
|         | • Most joints and cracks are open, with multiple parallel cracks, severe              |  |
|         | spalling or faulting.   | Needs extensive full depth                                   |
| 3       | • D-cracking is evident.  | patching plus some full slab                                 |
| 5       | <ul> <li>Severe faulting (1") giving poor ride.</li> </ul>                            | replacement.   |
|         | <ul> <li>Extensive patching in fair to poor condition.</li> </ul>                     |  |
|         | Many transverse and meander cracks, open and severely spalled.                        |  |
|         | <ul> <li>Extensive slab cracking, severely spalled and patched.</li> </ul>            |  |
| 2       | Joints failed.  | Recycle and/or rebuild                                       |
| 2       | Patching in very poor condition.  | pavement.  |
|         | Severe and extensive settlements or front heaves.                                     |  |
|         | Restricted speed.   |  |
| 1       | Extensive potholes.   | Total reconstruction.  |
|         | Almost total loss of pavement integrity.  |  |

\* Note: Individual pavements will not have all of the types of distress listed for any particular rating. They may have only one or two types.